DOE Integrated Safety Management Forum May 2002

Richland's Requirements, Performance and Risk Based Contractor Oversight System

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Topics

- 1. Richland Integrated Management System (RIMS)
- 2. General Reasons for DOE Contractor Oversight
- 3. The Richland Requirements, Performance and Risk Based Contractor Oversight System in RIMS
- 4. Current Status and Improvement Areas



Richland Integrated Management System (RIMS)

- Under development and being implemented for more than 2 years
- On line system no paper manuals or procedures
- Describes and defines the work Richland feds do
 not the work DOE HQ or the contractors do
- All fed work captured in 14 "Management Systems" with a "System Steward" - embodies Integrated Safety Management
- Management Systems organizationally neutral







RIMS RL Integrated Management System



Acquisition Management

Asset & Infrastructure Management

Communications

DOE Regulatory Inspection & Enforcement

Environmental Management System

Financial Management

Human Resources Management System Information Management

Integrated Performance Evaluation

Integrated Planning

Performance Improvement Requirements & Products Management System

> Safety & Health Management

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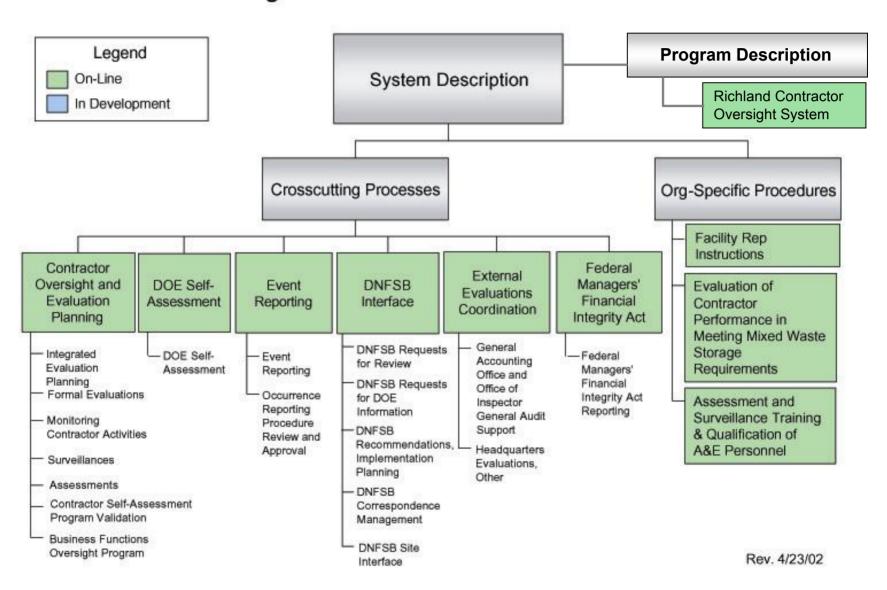
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Integrated Performance Evaluation





General Reasons for Oversight of Contractors

- DOE has fundamental roles and responsibilities that lead to contractor oversight in Integrated Safety Management (ISM) and all areas of contractor performance
 - DOE and contractor compliance with laws and regulations
 - Requirements in DOE Policies, Orders, Manuals, etc. for DOE to perform oversight
 - DOE oversight as the "Owner" of the missions, outcomes, facilities
 - DOE oversight as the "Steward" of taxpayers' money
 - DOE oversight as the "Regulator" for nuclear/radiological safety and industrial safety and health
- Excellent ISM implementation is demonstrated by excellent performance with excellent self-assessment, corrective action management, and lessons learned. This leads to formal DOE ISM oversight reduced to a base level for requirements, operational awareness, and validation of continued excellent contractor performance.





Contractor Work and Oversight Model

Line Environment, Safety and Health Oversight



Emphasis on rigorous and effective contractor self-assessment program to minimize Level D formal DOE oversight DOE
Evaluation
of Performance
(Formal Oversight)

DOE Monitoring of Contractor Activities (Informal Insight)

Contractor Internal Oversight
(Self-Assessment) of
Performing Organizations

Contractor
Organization
Performing Activities

Self-Assessments by Performing Organizations

Regulatory and Permit Compliance Level Level Where Basic Contractor Work is Performed

Business and Functional Oversight



Emphasis on rigorous and effective contractor self-assessment program to minimize Level D formal DOE oversight

Level A



The Richland Requirements, Performance and Risk Based Contractor Oversight System Contained in RIMS

REQUIREMENTS:

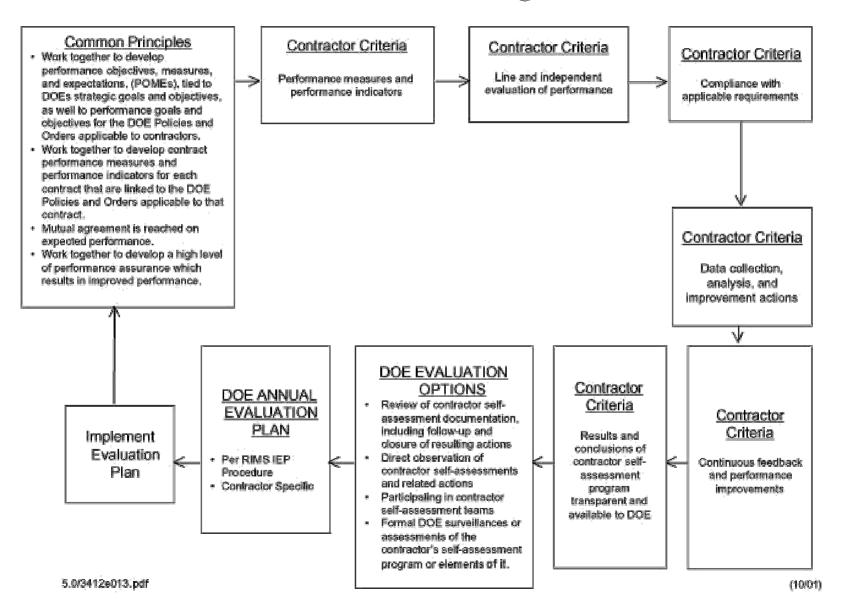
- RIMS Requirements Management Process
 - Produces RIMS Records of Decision (RODs) that include definitions of DOE oversight required by DOE Policies, Orders and Manuals
 - Can be contract specific in application
 - Fluor Hanford, Inc. site infrastructure and cleanup contract
 - River Corridor contract closure type contract
 - Battelle Pacific Northwest National Laboratory contract

PERFORMANCE -Contractor Self-Assessment Program Validation

- RIMS has a procedure for Contractor Self-Assessment Program Validation – includes ISM, business and functional areas
 - Annual validation on a graded approach based on prior year's performance
 - Individual evaluation plan for each prime contractor
 - Has detailed "Guidance on the Principles, Criteria and Attributes of a Contractor Self-Assessment Program." (See handout)
- Can lead to minimum "Base Level" DOE formal oversight in next Fiscal Year

The Richland Requirements, Performance, and Risk Based Contractor Oversight System Contained in RIMS

Contractor Self-Assessment Program Validation



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PERFORMANCE — General Contractor Performance During Current Fiscal Year (FY)

- RL project staff, functional area staff review and analyze performance information for each contractor for current FY including:
 - performance indicators
 - self-assessments
 - corrective action management
 - business management
 - occurrence reporting
 - ISM reviews
 - VPP, ISO status (if sought)
 - RL oversight results
 - external reviews
- Results of analysis potential areas for formal oversight in next FY

PERFORMANCE — Contractor Operational Performance During Current FY

- RIMS has a new procedure (11/01) for Facility Representative (FR) Master Oversight Plans (MOPs)
 - Each FR for their assigned responsibilities analyzes operational data on performance, risk elements and areas with good improvement opportunity
 - Each FR selects target weakness and improvement areas for informal oversight and formal oversight for the next 15 months
 - Each FR documents above in a MOP and discusses it with the contractor and RL project staff
- FRs provide "Base Level" ISM operational awareness oversight and validation of continued excellent contractor operational performance

RISK FACTORS –

Other Review Criteria

- RIMS Integrated Evaluation Planning procedure also has consideration of risk factors in developing the formal oversight plan including:
 - Environment, safety and health risk
 - Business/financial risk
 - Condition of facilities
 - Change in facility operations
 - Adequacy of management systems and controls

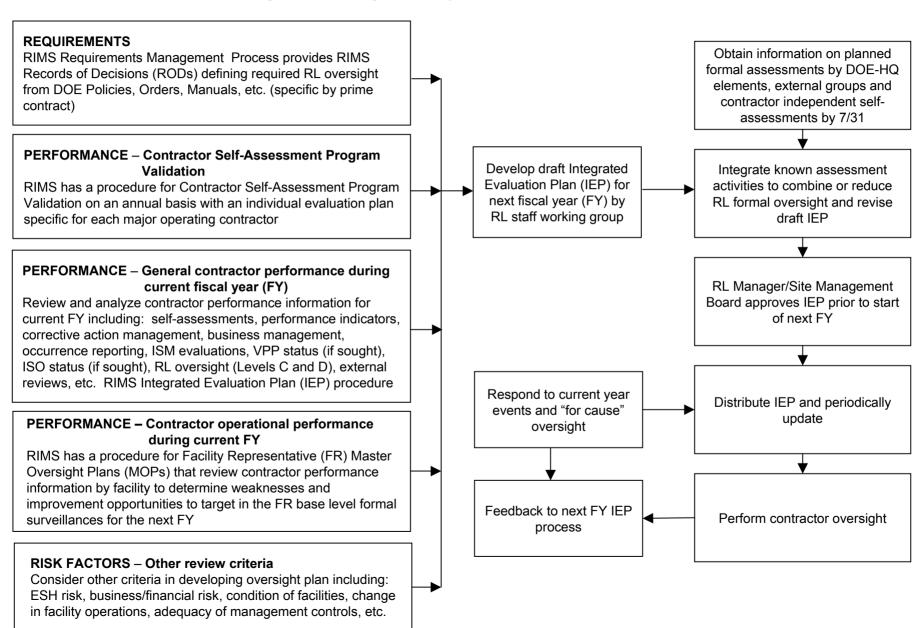


RIMS INTEGRATED EVALUATION PLANNING PROCEDURE –

Formal Oversight

- RIMS procedure brings together requirements, performance and risk information to develop a FY Integrated Evaluation Plan (IEP) for each major RL contractor
- Includes information on contractor's plans for independent self-assessment and known external assessment and readiness activities
- Integrates above to combine or reduce formal RL oversight activities
- IEP is updated periodically to respond to current year events and "for-cause" oversight
- IEP is on line (see handout for example parts)

The RL Requirements, Performance, and Risk Based Contractor Oversight System Contained in the Richland Integrated Management System (RIMS)



CURRENT STATUS

- RIMS has the framework, systems, processes and procedures in place for a comprehensive requirements, performance and risk based contractor oversight system - can respond to current ISM initiatives
- An IEP for FY01 was approved in 9/00. An IEP for FY02 was approved in 9/01
- The first FR MOPs were approved last Dec Jan
- The first validation of a contractor's selfassessment program (Fluor Hanford, Inc.) is scheduled for May - June 2002

IMPROVEMENT AREAS

- Initiative is still a "work in progress" subject to continuous improvement
- Performance Indicators looking at "annunciator" alarm panel similar to new Savannah River system
- RL project and functional area analysis of current performance data - how much paper documentation is needed?
- Earlier and better HQ information needed on planned assessments for next FY for integration - information in July for next FY
- Better define "What is the base level amount of ISM and other contractor oversight for requirements and a contractor with excellent performance in all areas of contract work?" - take into account the contract type and contract scope of work



Additional Material – from RIMS

- Richland Contractor Oversight System program description
- Contractor Work and Oversight Model
- Guidance on the Principles, Criteria, and Attributes of a Contractor Self-Assessment Program
- Excerpts from the Richland FY02 Integrated Evaluation Plan
- Integrated Performance Evaluation management system description